

DRAFT

City of Santa Barbara Planning Division

PLANNING COMMISSION MINUTES

February 13, 2014

CALL TO ORDER:

Chair Schwartz called the meeting to order at 1:00 P.M.

I. ROLL CALL

Chair Deborah L. Schwartz, Vice Chair Addison Thompson, Commissioners Bruce Bartlett, John P. Campanella, Sheila Lodge, and June Pujo.

Absent: Commissioner Mike Jordan

II. STAFF PRESENT:

Bettie Weiss, City Planner/Acting Community Development Director

Renee Brooke, Senior Planner

N. Scott Vincent, Assistant City Attorney

Barbara Shelton, Project Planner/Environmental Analyst

Julie Rodriguez, Planning Commission Secretary

III. PRELIMINARY MATTERS:

A. Action on the review of the following Draft Minutes and Resolutions:

1. Draft Minutes of January 16, 2014
2. Resolution 001-14
Recommendation to City Council on Urban Forest Management Plan

MOTION: Pujo/Thompson

Approve the minutes and resolution as corrected.

This motion carried by the following vote:

Ayes: 6 Noes: 0 Abstain: 0. Absent: 1 (Jordan)

3. Draft Minutes of January 23, 2014
4. Resolution 002-14
1732 Gillespie Street
5. Resolution 003-14
150 S. La Cumbre Road

6. Resolution 004-14
Recommendation to City Council on Municipal Code Amendments
Regarding Fences, Screens, Walls and Hedges

MOTION: Lodge/Campanella

Approve the minutes and resolutions as corrected.

This motion carried by the following vote:

Ayes: 6 Noes: 0 Abstain: As noted. Absent: 1 (Jordan)

Commissioner Pujo abstained from Item III, 1732 Gillespie Street, in the Minutes of January 23, 2014 and Resolution 002-14.

- B. Requests for continuances, withdrawals, postponements, or addition of ex-agenda items.

None.

- C. Announcements and appeals.

Ms. Brooke made the following announcements:

1. The regular Planning Commission meeting of February 20, 2014 will be cancelled.
2. The regular Planning Commission meeting of March 6, 2014 will be cancelled so that the Commission can attend the special Joint City Council and Planning Commission meeting on March 6, 2014.

- D. Comments from members of the public pertaining to items not on this agenda.

Chair Schwartz opened the public hearing at 1:07 P.M.

Chris Bell spoke to the Commission regarding development near at 457 Hope Avenue and requested that triggers for design review be re-examined.

The Commission unanimously expressed interest in having this item discussed at a future lunch item, and suggested March 20, 2014, if possible.

With no one else wishing to speak, the hearing was closed.

IV. RECOMMENDATION TO CITY COUNCIL:

ACTUAL TIME: 1:22 P.M.

**AIR QUALITY DESIGN STANDARDS FOR DEVELOPMENT NEAR
HIGHWAY 101 (Continued from January 16, 2014)**

The Planning Commission held a continued public hearing on a draft ordinance to establish air quality design standards for new development of sensitive uses within 250

feet of Highway 101, to implement adopted General Plan Policy ER7. The intent of the ordinance is to reduce health risks from highway vehicle exhaust for any future development of residences, nursing or retirement homes, schools, or family day care close to the freeway. Project design criteria involve site layouts, vegetative screening, and interior air filtration. The Planning Commission will consider recommendations to City Council regarding ordinance adoption. Public comment was welcomed.

Case Planner: Barbara Shelton, Project Planner
Email: BShelton@SantaBarbaraCA.gov

Phone: (805) 564-5470, ext. 4467.

Barbara Shelton, Project Planner, gave the Staff presentation.

Chair Schwartz opened the public hearing at 1:40 P.M., and with no one wishing to speak, the public hearing was closed.

A letter objecting to the ordinance was submitted at the hearing from property owner Azam Mirtorabi.

MOTION: Pujó/Campanella

Assigned Resolution No. 005-14

Recommended that City Council take the following actions:

- A. Adopt the Ordinance establishing Air Quality Design Standards for Development near Highway 101, as provided in Exhibit A of the Staff Report dated February 6, 2014, with the following revisions:
 1. In Section 22.65.020, Definitions, remove the words “such” and “typically” from Subsection B. Extensive Occupancy or Exposure; and remove the word “typically” from Subsection F. Sensitive Land Uses.
 2. In Section 22.65.030.B - Exemptions, add an exemption as Number 4 to read “Projects where the property owner submits a site plan that demonstrates that no new Main Building or required outdoor living area that is to be occupied by a Sensitive Land Use will be located within 250 feet of Highway 101, as measured from the outer edge of the nearest highway travel lane;” and renumber the general exemption involving a site-specific risk assessment as Number 5 in the list.
- B. As part of the City General Plan Adaptive Management Program, provide funding to conduct an air quality study of the Highway 101 corridor within 2-3 years and update the study as needed thereafter and, based on the study results or other available air quality information, consider whether to repeal or amend General Plan Policy ER7 and the implementing Ordinance.

This motion carried by the following vote:

Ayes: 6 Noes: 0 Abstain: 0 Absent: (1 Jordan)

Chair Schwartz announced the ten calendar day appeal period.

V. **ADMINISTRATIVE AGENDA**

ACTUAL TIME: 2:42 P.M.

E. Committee and Liaison Reports.

1. Staff Hearing Officer Liaison Report

Commissioner Lodge reported on the Staff Hearing Officer meeting held on January 22, 2014.

2. Other Committee and Liaison Reports

a. Commissioner Lodge reported on the Historic Landmarks Committee meeting of February 12, 2014.

b. Commissioner Lodge acknowledged the passing of long-time civic participant Paula Westbury with public tributes.

c. Commissioner Campanella reported on the Downtown Parking Committee meeting that he and Commissioner Schwartz attended earlier on February 13, 2014.

d. Commissioner Campanella reported on the Architectural Board of Review meetings of January 21, 2014 and February 10, 2014.

e. Commissioner Bartlett reported on the Architectural Board of Review meeting of February 3, 2014.

f. Commissioner Schwartz reported on the Transportation and Circulation Committee meeting of January 23, 2014.

g. Commissioner Schwartz reported on attending the Storm Filtration Project ribbon cutting at Oak Park on January 29, 2014 with Commissioner Campanella.

h. Commissioner Schwartz reported on the Water Commission meeting of February 10, 2014.

i. Commissioner Schwartz reported on the Historical Museum's "State of the Museum" address on February 12, 2014.

3. Report from the Chair.

Chair Schwartz reported that the Planning Commission will next meet on March 6, 2014 for a special Joint City Council and Planning Commission meeting at 630 Garden Street.

VI. ADJOURNMENT

Chair Schwartz adjourned the meeting at 2:59 P.M.

Submitted by,

Julie Rodriguez, Planning Commission Secretary

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City of Santa Barbara California

CITY OF SANTA BARBARA PLANNING COMMISSION

RESOLUTION NO. 005-14

CITY WIDE

RECOMMENDATION TO CITY COUNCIL ON AIR QUALITY DESIGN STANDARDS FOR DEVELOPMENT NEAR HIGHWAY 101 FEBRUARY 13, 2014

AIR QUALITY DESIGN STANDARDS FOR DEVELOPMENT NEAR HIGHWAY 101

The Planning Commission held public hearings on January 16, 2014 and February 13, 2014 on a draft ordinance to establish air quality design standards for new development of sensitive uses within 250 feet of Highway 101, to implement adopted General Plan Policy ER7. The intent of the ordinance is to reduce health risks from highway vehicle exhaust for any future development of residences, nursing or retirement homes, schools, or family day care close to the freeway. Project design criteria involve site layouts, vegetative screening, and interior air filtration. The Planning Commission considered recommendations to City Council regarding ordinance adoption. Public comment was welcomed.

WHEREAS, the Planning Commission has held the required public hearing on the above application, and the City Staff was present.

WHEREAS, no one appeared to speak in favor of the recommendation, and no one appeared to speak in opposition thereto or with concerns at the February 13, 2014 hearing, and the following documents were presented for the record:

1. Staff Report with Attachments, January 9, 2014.
2. Staff Report with Attachments, February 6, 2014.
3. Draft Public Handout to assist understanding of the ordinance.
4. Staff memorandum summarizing phone call from Cynthia Ruano in support of ordinance, February 13, 2014.
5. Correspondence received in opposition to the recommendation or with concerns:
 - a. Mary Rose Bryson, via email
 - b. Steve Johnson, via emails
 - c. Azam Mirtorabi, via emails and hand-delivered letter
 - d. Tracy Hernandez, Santa Barbara, CA

NOW, THEREFORE BE IT RESOLVED that the City Planning Commission recommended to City Council the following actions:

- I. Adopt the Ordinance establishing Air Quality Design Standards for Development near Highway 101, as provided in Exhibit A of the Staff Report dated February 6, 2014, with the following revisions:
Amend Title 22 of the Santa Barbara Municipal Code by adding Chapter 22.65 titled "Design Standards for Development Near Highway 101" to read as follows:

22.65.010 Purpose and Intent.

It is the purpose of this section to limit and regulate development within close proximity to Highway 101 in a manner that promotes the health, safety, and welfare of the residents of the City of Santa Barbara.

Pursuant to 2011 General Plan Policy ER7, the design standards in this Chapter are intended to limit the number of people, including Sensitive Individuals, who receive Extensive Exposure to potential air pollution hazards from highway vehicle exhaust including diesel particulates by limiting the development of new sensitive land uses within close proximity of Highway 101 or by modifying the design of new sensitive land uses to reduce the amount of air pollution exposure received, until such time as statewide diesel particulate levels are reduced by planned State regulations or other means.

22.65.020 Definitions.

For the purpose of this Chapter, the following words and phrases shall have the following meanings:

- A. **Accessory Building.** As defined in Section 28.04.010 of this Code.
- B. **Extensive Occupancy or Exposure.** Substantial time periods involving daily occupancy or frequent lengthy visits of many hours occurring repeatedly over many years, such as typically experienced with residential land uses and schools.
- C. **Main Building.** As defined in Section 28.04.145 of this Code.
- D. **Required Outdoor Living Space.** Outdoor living space or open yard area required in accordance with City residential zoning standards as specified in Title 28 of this Code.
- E. **Sensitive Individuals.** Persons most susceptible to adverse affects of poor air quality (including from diesel particulates) including children, the elderly, and people who are ill or have serious chronic respiratory, heart, or other medical conditions that are exacerbated by air pollution.
- F. **Sensitive Land Uses.** Land uses that typically involve Extensive Occupancy or Exposure by Sensitive Individuals, including residences; nursing homes, retirement homes, and other community care facilities; schools; and large family day care facilities. Land uses not considered sensitive land uses include retail, commercial services, and offices.
- G. **State Highway Roadside Sound Wall.** A roadside sound wall constructed by the California Department of Transportation.

22.65.030 Applicability and Exemptions.

A. Applicability.

1. **Location.** Any property that is located in whole or part within 250 feet of Highway 101 as measured from the outer edge of the nearest highway travel lane (excluding highway on- and off-ramps) is subject to the requirements of this Chapter, unless identified as exempt in Subsection B of this Section 22.65.030.
2. **Types of Development.** The following types of development are subject to the requirements of this Chapter, unless identified as exempt in Subsection B of this Section 22.65.030:

- a. The development of one or more new residential units on a lot.
- b. An addition to an existing residential unit that increases the net floor area of the residential unit by more than 50% of the net floor area that existed within the residential unit as of December 1, 2011. If multiple additions are made to a residential unit during the time this Chapter is in effect, the amount of the additional floor area shall be measured in the aggregate.
- c. The development of a new main building that will be occupied by a Sensitive Land Use.
- d. The demolition of an existing building and its replacement with a main building that will be occupied by a Sensitive Land Use.
- e. A change of use of an existing main building from a use not defined as a Sensitive Land Use to a Sensitive Land Use.
- f. A change of use of an existing Main Building from a Sensitive Land Use that existed on the effective date of the ordinance adopting this Chapter to a different Sensitive Land Use.

B. Exemptions. The following projects are exempt from this Chapter:

1. Projects on sites where a State Highway Roadside Sound Wall is located between the highway and project site.
2. Projects with applications submitted to the City before December 1, 2011 for development permits including a Master Application, building permit plan check, or for other development approval, where the application has not expired.
3. Projects that received a final approval from the City prior to December 1, 2011 where the approval remains valid.
4. Projects where the property owner submits a site plan that demonstrates that no new Main Building or required outdoor living area that is to be occupied by a Sensitive Land Use will be located within 250 feet of Highway 101, as measured from the outer edge of the nearest highway travel lane.
- ~~3.5~~ Projects where the property owner can demonstrate to the satisfaction of the Community Development Director or the Director's designee that site-specific climatic or topographic conditions avoid or address the air quality risks from Highway 101 on the site such that the site specific conditions present a health risk of less than 10 excess cancer cases per one million persons.

Nothing in this Subsection B prevents an applicant from incorporating the design standards specified in Section 22.65.040 to exempt projects on a voluntary basis.

22.65.040 Design Standards for Air Quality.

The following design standards apply to development and occupancy of main buildings to which this Chapter applies. The location, design, and filtration standards specified in this Section are not required for accessory buildings or areas on the lot where Sensitive Individuals would not be subject to Extensive Occupancy or Exposure (e.g., parking).

- A. Proximity to Highway 101 and Project Design Features.** Main buildings that will be occupied by Sensitive Land Uses are prohibited from locating within 250 feet of Highway 101 unless the City

Community Development Director or designee determines that project design features satisfactorily address air quality risks. When determining whether the project design features satisfactorily address air quality risks, the Director shall consider the following factors:

1. **Distance from Highway 101.** Main buildings and outdoor living areas that will be extensively occupied by Sensitive Land Uses should be located as far from Highway 101 as feasible. For projects that have a mixture of Sensitive Land Uses and non-sensitive land uses, Main Buildings and areas expected to have Extensive Occupancy or Exposure by Sensitive Individuals should be located furthest from the highway, while facilities for non-sensitive populations and/or involving short-term use (such as parking facilities) should be placed closer to the highway.
 2. **Building Orientation and Outdoor Living Areas.** Main Buildings for occupancy by Sensitive Land Uses should be oriented with doors and outdoor living areas on the side of the building away from the highway in order to provide physical screening by the building.
 3. **Vegetative Screening and Physical Barriers.** Project sites to be occupied by Sensitive Land Uses should incorporate dense, tiered vegetative plantings between the highway and the Main buildings and outdoor living areas that are to be occupied by Sensitive Land Uses, which helps to remove air pollutants and reduce diesel particulate concentrations. Vegetation should largely entail trees with complex foliage (leafy vegetation or with needles) that allow substantial in-canopy airflow; preferably in multiple rows, using tree plantings of tall and uniform height that retain foliage year-round and have a long life span. Inclusion of physical barriers such as walls and solid fences between the highway and the project also help to reduce air pollutant exposure levels.
 4. **Air Infiltration.** In addition to a filtration system as required in Section 22.65.040 B, Main Buildings occupied by Sensitive Land Uses should be designed to locate air intake vents on the side of building away from the highway and use double-paned windows throughout.
 5. **Other Measures.** An applicant proposing a Sensitive Land Use that will be located within 250 feet of Highway 101 may propose other measures that have a demonstrated ability to reduce highway air pollution exposure.
- B. **Interior Air Filtration System.** Main Buildings intended for occupation by a Sensitive Land Use that are located within 250 feet of Highway 101 and are not exempt pursuant to Section 22.65.030.B shall incorporate a central ventilation system with air filtration rated at Minimum Efficiency Reporting Value of "MERV13" or better for enhanced particulate removal efficiency. The owner of any development subject to this requirement shall attach a copy of the operator's manual for the central ventilation and filtration system as an exhibit to every lease of the building or any portion of the building.

22.65.050 Maintenance of Design Features.

Design features incorporated into an approved project design pursuant to Section 22.65.040 shall be maintained as long as this Chapter remains in effect.

- II. As part of the City General Plan Adaptive Management Program, provide funding to conduct an air quality study of the Highway 101 corridor within 2-3 years and update the study as needed thereafter and, based on the study results or other available air quality information, consider whether to repeal or amend General Plan Policy ER7 and the implementing Ordinance.

This motion was passed and adopted on the 13th day of February, 2014 by the Planning Commission of the City of Santa Barbara, by the following vote:

AYES: 6 NOES: 0 ABSTAIN: 0 ABSENT: 1 (Jordan)

I hereby certify that this Resolution correctly reflects the action taken by the city of Santa Barbara Planning Commission at its meeting of the above date.

Julie Rodriguez, Planning Commission Secretary

Date

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